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VOIP SOLUTIONS
FOCUS ON DISABILITY ACCESS ISSUES

MAY 2 5 2004

SUMMIT

Federal Communications Commission
Office of the Secretary

FRIDAY MAY 7, 2004

The Summit met in the Commission Meeting Room at FCC Headquarters, 445 12<sup>th</sup> Street, S.W., Washington, D.C., at 9:00 a.m., Robert Pepper, Chief of Policy Development, FCC, presiding.

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KATHLEEN Q. ABERNATHY

JONATHAN ADELSTEIN

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Chairman

Commissioner

Commissioner

Commissioner

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1	P-R-O-C-E-E-D-I-N-G-S
2	9:18 a.m.
3	OPENING REMARKS
4	DR. PEPPER: Good morning. I'll give people
5	a chance to get settled. Good morning, my name is
6	Robert Pepper. I am chief of policy development here
7	at the FCC, and co-chair with Jeff Carlisle, who you
.8	will meet in a little while.
9	We are co-chairs of the Internet Policy
10	Working Group. I want to welcome everybody to the
11	second of our Voice Over IP Solutions Summits. We had
12	one on E911 issues.
13	And we have today's meeting on we are
14	focusing on disability access issues. And we are very
15	pleased that everybody is here. And we are
16	particularly pleased that so many people have come
17	from out of town, as well as people who are watching
18	us on the internet, since we are streaming today's
19	solution summit on the internet.
20	It is being webcast, and it will be archived
21	on our website so you will be able look at it later
22	on. Back in December, on December first, the
23	Commission had a public forum on Voice Over IP issues.
24	And, at that time, there was broad consensus
25	that, well, Voice Over IP is a very exciting new

- 1 technology with all kinds of new possibilities. That
- 2 leads to all kinds of new competitive possibilities
- 3 and consumer benefits, and therefore, traditional
- 4 economic regulation might not be appropriate.
- 5 That there were several very important
- 6 enduring public policies, social policies, that do not
- 7 change, and that, in fact, Voice Over IP services need
- 8 to consider these very important social policies.
- And among those we identified, and the
- 10 Commissioners identified, and the panelist identified
- 11 affordable phone service, universal service, the
- 12 ability for first responders with 911 to have access,
- 13 and for consumers to have access to 911, the ability
- 14 for Law Enforcement to have access to the information
- 15 that they need, and also, very importantly, that
- 16 people with disabilities have access to the
- 17 communications networks and services.
- And so, at that time, Chairman Powell called
- 19 for a series of what we called Solutions Summits. And
- 20 it's important, of course, you know, what you call
- 21 things.
- 22 And the reason we call them Solutions
- 23 Summits is Summits because we want senior people in
- 24 from industry from, in this case, the disabilities
- 25 community, from the academic world, senior people who

- 1 have been thinking about these issues to come to the
- 2 Commission and talk to us, and talk to each other
- 3 about the issues that are raised when we move into an
- 4 IP enabled world.
- 5 And we focused on the word Solutions because
- 6 that's exactly what we're looking towards, not just oh
- 7 here are problems, or here are issues, or here are
- 8 questions, but rather we should begin identifying what
- 9 the questions are, and then beginning to identify
- 10 possible solutions.
- 11 So it's a constructive positive solutions
- 12 oriented discussion that we are trying to have today.
- 13 And, having spoken to people, I think this is what we
- 14 are going to have.
- Just a few house-keeping things, and then I
- 16 will introduce some of our distinguished opening
- 17 speakers, my bosses, the Commissioners. First, as I
- 18 mentioned, the event today will be webcast.
- 19 Second, it will be archived on the webpage
- 20 we have on FCC, www.fcc.gov/ipwg, that's for IP
- 21 working group. It's ipwg. And on that webpage you
- 22 will be able to access not only today's event, but
- 23 also the Solutions Summit we had E911.
- 24 Today's presentation also will become part
- 25 of the record in the Commission's proceeding on IP

- 1 enabled services. There will be a transcript of
- 2 today's proceeding that will be made part of that
- 3 record.
- 4 What we will do is have time for questions
- 5 after each panel. But if you could hold your
- 6 questions until the panelists are finished, and then
- 7 we will have all of the questions together for the
- 8 panelists and discussion.
- 9 We also would appreciate that everybody use
- 10 a microphone, since we are webcasting. And so the
- 11 only way that the people out there in cyber-land will
- 12 be able to hear the questions is if you come to the
- 13 microphone.
- 14 We have two mics here for people. Please
- 15 identify yourself before speaking. And, since we have
- 16 signing and closed captioning, if people could speak
- 17 very deliberately and clearly, so it makes it easier
- 18 both for the people doing closed captioning, as well
- 19 as the people doing the signing.
- 20 With that, I would like to introduce two of
- 21 our Commissioner. All of our Commissioners and the
- 22 Chairman will be here during the day. Should we start
- 23 with Commissioner Abernathy to make some opening
- 24 remarks? So, Commissioner Abernathy.
- 25 COMMISSIONER ABERNATHY: Good morning,

- 1 everyone. It is a gorgeous day, and I appreciate that
- 2 you have all decided to come inside anyway to help us
- 3 as we address a lot of these issues.
- 4 This is an extremely wonderful time in our
- 5 society when it comes to what technology can do for
- 6 people who have physical restrictions of different
- 7 kinds.
- And so, what I've done over the past three
- 9 years is visited with a number of you to hear about
- 10 what some of the frustration can be when these new
- 11 technologies unfold, and somehow we don't pay adequate
- 12 attention to how they can really change lives.
- The beauty of broadband, as I've said before
- 14 we even talked about with the disabilities community,
- 15 is it's going to change the way people in rural parts
- 16 of the country can educate their children.
- You have access to professors that aren't
- 18 available out there on subjects that previously
- 19 couldn't be taught. It's going to change the way we
- 20 do health and tele-medicine.
- 21 It gives access to wonderful ways of
- 22 treating illnesses that, again, were previously
- 23 unavailable. And today we are focusing on what's it
- 24 going to mean for people with other kinds of physical
- 25 challenges?

- 1 And let's make sure that it's going to
- 2 deliver as much promise to all of those people, as
- 3 well as to people in rural American, and people in
- 4 urban areas.
- 5 So, I'm very, very pleased to be here. I
- 6 have a quick story, because it shows how much our
- 7 society really is changing today. And it's about my
- 8 daughter, because everything is about my daughter.
- 9 And so I came home last night and there was
- 10 a form she had to fill out for school next year. And
- 11 it said what language do you want to take next year?
- 12 And the choice was French and Spanish.
- 13 So I asked her which one she wanted to take.
- 14 And she said I don't want to take either one. I want
- 15 to take sign language. And I said, well, that's
- 16 wonderful, that you want to take sign language.
- 17 But you're supposed to also take French or
- 18 Spanish. And she said, well, it's a foreign language,
- 19 mom, it's a different language, can't I take sign
- 20 language.
- So, it turns out her babysitter has been
- 22 teaching sign language, and she really likes. So we
- 23 are going to get a class in sign language too. In
- 24 addition, she will also of course take a foreign
- 25 language.

But what it means is that there's just	a
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- 2 different way of looking at the world. And that means
- 3 that as we approach these new technologies we have to
- 4 make sure that we are presenting them in a way that
- 5 all of these benefits will be made available to as
- 6 many consumers as possible.
- 7 So, what I'm pleased, is that as many of you
- 8 are here today to help us with these challenges. I
- 9 think, as Dr. Pepper pointed out, we're not talking
- 10 about the same old traditional economic regulation,
- 11 because that's not really as much of an issue when we
- 12 talk about competitive new services.
- But what we are talking about, is what are
- 14 the social obligations, the important policy
- 15 obligations that are not market-driven. So they won't
- 16 happen without our involvement.
- 17 And that's what this Solutions Summit is
- 18 about, how can we deliver those benefits to all
- 19 Americans? And we look forward to hearing from all of
- 20 you.
- I appreciate your time and attention to this
- 22 issue. Rest assured, I will continue meeting with all
- 23 of you through this next year, again, so we can
- 24 continue to think about, and talk about how we can
- 25 make sure that we're on the right track.

1	So thank you very much, and have a great
2	day.
3	DR. PEPPER: Thank you, Commissioner
4	Abernathy. Commissioner Adelstein?
5	COMMISSIONER ALDESTEIN: Thank you, Dr.
6	Pepper, and I thank all of you for being here. I
7	would also like commend Dane Snowden and the staff of
8	the Consumer and Governmental Affairs Bureau that put
9	this excellent panel together.
LO	We have an outstanding group of panelist.
L1	And we really appreciate your taking the time to be
12	here and to share your expertise, and all of you, the
L3	participants, that took time out of your busy
14	schedules and, as Commissioner Abernathy noted, out of
15	this beautiful day, to join us here this morning.
16	And I'd also like to take a moment to thank
17	the Chairman for doing this. He was the one whose
18	initiative set up this series of hearings. I really
19	think it's important that he has recognized how
20	critical this issue is to the future of internet
21	enabled services are really put the priority on it
22	that resulted in this event today, which can set for
23	us a real agenda that we need to follow to make sure
24	that everyone in this country can benefit from the

amazing new services and functionalities that can come

25

1	with	internet	enables	services	like	this
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- I used to work on issues regarding Americas
- 3 With Disabilities when I worked on Capitol Hill for
- 4 about 15 years. And it was always one of the most
- 5 rewarding things I worked with because I was able to
- 6 work with people who had ideas about charting their
- 7 own future and just wanted the government to be a
- 8 partner in that.
- 9 And that's what we're doing today. I was
- 10 there when the Americans With Disabilities Act was
- 11 enacted. And I always try to keep foremost in my
- 12 mind, and I'm glad to see that the Commission does
- 13 this as well, the issues affecting people with
- 14 disabilities, and to make sure that all the
- 15 technologies that are unfolding can be accessed by
- 16 everyone in this country, including those with
- 17 disabilities of various kinds.
- 18 And each kind of disability presents its own
- 19 unique challenges and opportunities as we look at this
- 20 technology. Voice Over Internet protocols an
- 21 incredibly promising technology for people who have
- 22 disabilities.
- 23 It can provide new opportunities to
- 24 communicate more completely, both at home and in the
- 25 workplace. VoIP is especially empowering because it

- 1 can integrate the phone and voicemail, audio
- 2 conferencing, email, instant messaging, and web
- 3 applications.
- 4 It can be converted into text and vice-
- 5 versa. So, you can have the voice become text, the
- 6 text become voice, depending on what a person needs.
- 7 It can remove the need for TTY device, because TTY
- 8 compatible calls can be made from a computer.
- 9 This is an incredible new era we are
- 10 entering. VoIP can also empower workers with
- 11 disabilities to perform their jobs better. Hearing
- 12 impaired workers can read their voicemail.
- And they can use various programs to do that
- 14 in a fraction of the time it would otherwise take.
- 15 People who have vision impairments can use IP enabled
- 16 phones without the need of memorizer, marked buttons
- 17 on the phone.
- 18 VoIP can also help remote parties, loved
- 19 ones or professionals, people we work with, that
- 20 assist in the care of people with disabilities. This
- 21 technology is still developing.
- 22 And the potential is virtually unlimited.
- 23 So we have got to make sure that we enable access to
- 24 everyone in this country to these new technologies as
- 25 they are rolling out.

1	And, as Commissioner Abernathy said, to make
2	sure that as that happens that nobody falls behind.
3	And, in particular, given the wonderful opportunities
4	and applications for people with disabilities, it is
5	especially important with these kinds of services that
6	we make sure to completely exploit their potential to
7	the fullest extent.
8	We want to think about this in terms of
9	broadband as well. Now, you can't have these kinds of
10	services, VoIP or internet-enabled services, unless
11	you have broadband.
12	And so that makes us think about the need to
13	deploy broadband at a fast and steady pace, and in an
14	even way across the country. I think that this will
15	move ahead the day that we have to consider when
16	universal service will be applied to broadband.
17	The purpose of universal service is to
18	ensure that all Americans have access to comparable
19	services at comparable prices. The idea was that
20	nobody would be left behind, be it people that live in
21	rural America, people that live in high-cost areas, or
22	those who had disabilities.
23	And so the priority of ensuring that kind of
24	roll-out is moved up as there are new opportunities

that become available to people through VoIP. And as

25

- 1 we want to make sure that everybody has comparable
- 2 services, if VoIP becomes the new standard, and
- 3 becomes essential, for example, for those with
- 4 disabilities, then we have to ensure that they have
- 5 the broadband connections necessary so they can
- 6 actually take advantage of these internet-enabled
- 7 services.
- 8 It will make it easier to put everyone on
- 9 these networks in an equal footing. So this summit is
- 10 the first step in reaching those key objectives. I
- 11 look forward to hearing from our expert panelist and
- 12 participants.
- We have this on closed circuit upstairs, as
- 14 well as in our offices. We are going to continue to
- 15 monitor this throughout the day. And I will want to
- 16 continue to work with all of you to make sure that
- 17 your views are heard as we debate these important
- 18 issues, and as we make sure that this technology rolls
- 19 out in a smooth, even, and rapid way across the
- 20 country.
- 21 So thank you for making me a part of this.
- 22 I really appreciate it. It is good to be here.
- DR. PEPPER: Thank you Commissioner. The
- 24 way we have structured this morning is into three
- 25 panels and panel discussions. The first, which is

- 1 going to be chaired by Dane Snowden, who is chief of
- 2 our Consumer and Governmental Affairs Bureau, is going
- 3 to focus on opportunities presented by IP-enabled
- 4 services.
- 5 And Commissioner Adelstein just talked about
- 6 some of these things. The second panel, which I will
- 7 moderate, is going to look at challenges presented by
- 8 IP enabled services.
- 9 So we have the benefits and potential
- 10 issues. And then the third panel that Jeff Carlisle
- 11 will moderate is going to focus on regulatory
- 12 considerations for IP-enabled services and
- 13 disabilities access.
- Dane will moderate, I'm not sure, I think
- 15 we're just going to probably sit there, except if some
- 16 people have PowerPoints they may come up here to do
- 17 their presentations.
- We are going to try to make this as informal
- 19 as possible. But I, by the way, want to echo
- 20 Commissioner Adelstein and thank Dane, and June
- 21 Taylor, and Kelly.
- I mean, you just have a fabulous group that
- 23 put this whole event together. And I said to Dane
- 24 earlier, you have now set a new standard for every
- 25 other bureau and office that puts on a meeting like

- 1 this, because you have just done a fabulous job.
- 2 So thank you Dane. Thanks June, and thanks
- 3 to Pam, Gregory and the whole team here. So, with
- 4 that I will turn it over to Dane.
- 5 PANEL 1
- 6 MR. SNOWDEN: Thank you very much, Bob. My
- 7 staff, they always make me look good, which is not
- 8 necessarily an easy thing to do. And I appreciate it
- 9 very much, all the hard work they have put into this
- 10 summit.
- 11 Well, Good morning to everyone. This has
- 12 been a long time coming. We are very excited to have
- 13 this panel get started. I want to thank everyone for
- 14 participating in today's activities.
- And, as Commissioner Adelstein said a moment
- 16 ago, when Chairman Powell made the call for a
- 17 Solutions Summit, and he called for three, our goal
- 18 was to do just that, find solutions.
- And what we are here today is to hear some
- 20 of the solutions that we can address as we look at the
- 21 development and innovative technologies of VoIP. As
- 22 Bob Pepper just mentioned, the first panel will
- 23 discuss the opportunities of IP-enabled services,
- 24 particularly as it applies to people with
- 25 disabilities.